

## Message Text

CONFIDENTIAL

PAGE 01 USUN N 05819 232346Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----007303 232348Z /66

O P 232259Z DEC 77  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 8900  
AMEMBASSY LONDON IMMEDIATE  
INFO AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY BONN PRIORITY  
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AMEMBASSY PRETORIA PRIORITY  
AMEMBASSY OTTAWA PRIORITY

C O N F I D E N T I A L USUN 5819

EXDIS

E.O. 11652: GDS  
TAGS: RH, UNSC, PDEV, ESTC  
SUBJECT: CONSULTATIONS ON SECURITY COUNCIL CONTINGENCIES

REF: STATE 304566

1. US AND UK MISSIONS MET AT UKUN DECMEBER 23 TO CONTINUE  
CONTINGENCY PLANNING FOR UPCOMING SECURITY COUNCIL ACTION  
ON SOUTHERN AFRICA. POLCOUNS MADE POINTS CONTAINED REFTEL,  
EMPHASIZING THAT OUR BEST HOPE OF AVOIDING UNTIMELY SC  
ACTION IN JANUARY WOULD BE PROGRESS IN THE NAMIBIA AND  
RHODESIA TALKS. OUR JOINT PLANNING SHOULD FOCUS NOT ONLY  
ON OUR STRATEGY FOR SC DEBATES, BUT ON THE MORE IMPORTANT  
ISSUE OF WHAT WE ARE PREPARED TO DO TO INFLUENCE NEGOTIATIONS  
ON RHODESIA AND NAMIBIA AT THE PROPER TIME.

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2. UK (BYATT) AGREED THAT CONTINGENCY PLANNING MUST  
NOW BE FOCUSSED WIDER UNDER OTHER THAN JUST THE RHODESIAN  
CONTEXT SINCE INDICATIONS WERE SHARPENING THAT NAMIBIA,  
TOO, WOULD SOON BE THE SUBJECT OF SC CONSIDERATION,  
AND THE IMPLICATIONS FOR TIMING AND POLITICAL DECISIONS WERE  
ANALOGOUS. BYATT REPEATED UK VIEW THAT FIRST STEP IN WESTERN

STRATEGY MUST BE TO SEEK DELAY IN SC SOUTHERN AFRICA DEBATES. WESTERN ARGUMENTS TO AFRICANS FOR DELAY IN SC ACTION SHOULD POINT OUT THE WORTH OF THE SAG'S ROLE IN ASSISTING SUCCESSFUL NEGOTIATIONS IN BOTH CASES. PRE-MATURE SANCTIONS COULD DESTROY THAT ROLE. BYATT ADDED THAT THE NEGOTIATING SCENARIOS THEMSELVES IN EITHER RHODESIA OR NAMIBIA WOULD JUSTIFY SANCTIONS ONLY IF THEY REACHED "THE END OF THE ROAD", WITH SMITH/ THE SAG "CLEARLY AT FAULT" FOR THE FAILURE.

3. UK AGREED WITH US IDEAS ON TIMING, SCOPE AND PARTICIPATION OF FURTHER CONTINGENCY PLANNING TALKS. NEXT DISCUSSION OF STRATEGY FOR HANDLING NAMIBIA/RHODESIA CONTINGENCIES IN SC SHOULD TAKE PLACE FIRST WEEK IN JANUARY AMONG THE FIVE. TALKS ON SPECIFIC STEPS US AND UK WOULD BE WILLING TO TAKE IN RESPONSE TO EXIGENCIES OF SOUTHERN AFRICAN NEGOTIATIONS WERE BEST LEFT BILATERAL. BOTH SIDES AGREED THAT TIMING OF NEXT BILATERAL UK/US DISCUSSION OF SPECIFIC STEPS WOULD DEPEND ON WHEN US POSITION ON "PACKAGES OF ECONOMIC MEASURES," ETC, WOULD BE READY FOR DISCUSSION. SUCH TALKS SHOULD TAKE PLACE NO LATER THAN FIRST WEEK IN JANUARY.

4. IN BRIEFING US ON SUBSTANCE OF DECEMBER 22 UK/FRENCH STAFF TALKS ON CONTINGENCY PLANNING, BYATT NOTED THAT CONFIDENTIAL

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FRENCH WERE PRIMARILY INTERESTED IN OIL ISSUE AND HAD AGREED THAT FIRST ORDER OF BUSINESS WAS TO SEEK DELAY IN COUNCIL ACTION . REGARDING OIL SANCTIONS OPTIONS, THE FRENCH SEEMED TO PREFER END-USER CERTIFICATION.

5. UK ASKED WHETHER US "PACKAGE OF ECONOMIC MEASURES" NOW UNDER PREPARATION IN WASHINGTON WOULD HVE A "TRIGGER", OR WHETHER IT WOULD BE READIED FOR IMMEDIATE IMPLEMENTAION ON THE CANADIAN MODEL. US REPLIED THAT WE HAD NO INSTRUCTIONS OR KNOWLEDGE OF POSSIBLE PROPOSALS, BUT SUCH MEASURES WERE PROBABLY BEING DEVELOPED ONLY IN THE CONTEXT OF THE "STRATEGIC SITUATION", INCLUDING NEGOTIATING REQUIREMENTS, IN SOUTHERN AFRICA.  
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## Message Attributes

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**Review Markings:**  
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